Science and policy solutions for a low-carbon grid





- Transmission planning and cost allocation
- Energy, capacity, and ancillary services markets
- State commission and utility planning reform

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Lack of transmission causes lack of wind resource diversity





## FERC Order 1000 provides a framework for planning and cost allocation

- Has not yet been used to drive major change, particularly inter-
- Requires policy to "be considered," which will include CPP
- Could be strengthened
- Transmission and generation planning optimization
- Goal of transmission planning should be all-in cost optimization
- Renewable output patterns should be factored into transmission
- Transmission can be used to drive generation: if you build it they will
- Generation planning decided by market, with some state regulator role
- Market should provide right incentives; developers increasingly congestion cost, curtailment risk, capacity value, time of production as utilities and other buyers have gotten more sophisticated in signing
- Role for atmospheric scientists in collecting more data at higher hub heights, particularly in regions that have not traditionally seen large wind deployment



Capacity Cost

Transmission Cost

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MISO results, using VCE renewable output data

VCE study results show that a cost effective way to achieve high levels of  $CO_2$  reduction is to build wind in resource-rich areas and transmission to deliver it to the rest of MISO







Adapted from Mark Ahlstrom, NextEra: and Alberta Electric System Operator

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#### Capacity market and resource adequacy planning failures

- Some like PJM fail to account for fleet-wide capacity value of renewables, requiring resource pairing to receive capacity credit
- Most assume conventional generation outages are random and uncorrelated, despite many real-world common mode failures
- Increasing penetration of renewables and gas requires more sophisticated approach to accounting for capacity in planning
- Many regions use rules of thumb that are less accurate than Effective Load Carrying Capacity methods
- ELCC varies significantly from year to year, no straightforward way to determine typical value



### State and utility generation planning failures

- Utility Integrated Resource Planning (IRP) processes are capacityfocused as that was large share of costs traditionally (coal, hydro, nuclear); utility earns return on capex and fuel costs are passed through
- With large wholesale markets, increased use of gas, and increased focus on carbon, energy is more important than capacity
- Renewable resources are typically unattractive from a capacity perspective, as their primary value is in low cost energy and fuel price stability
- Fuel price stability of renewables, and volatility of other energy sources, is typically ignored; a few states require probabilistic planning, others at best require fuel price sensitivities
- Fuel price risk will become more pronounced under carbon policy as carbon price is typically set by difference between coal and gas price



#### Summary: Solutions for a low-carbon grid

- Workable policies to plan, pay for, and permit transmission are essential. Transmission:
  - Provides access to lower cost renewables
  - Enables greater geographic diversity in renewable output within region, particularly if output patterns accounted for in transmission planning

  - Reduces net load variability and uncertainty among grid operating areas
- Energy, capacity, and ancillary services market rules must work for all resources
  - Most energy markets now include renewables in dispatch; probabilistic unit commitment not widely used
  - Capacity markets should reflect system-wide contributions to needs
  - Markets critical for obtaining ancillary services at lowest possible cost
  - Lowest-hanging fruit: areas without markets need them

- Commission and utility planning process reform

Typically dominated by capacity considerations now; poorly suited for energy-driven issues like carbon, fuel price risk